BEFORE THE TENNESSEE REGULATORY AUTHORITY NASHVILLE, TENNESSEE

October 5, 2005

IN RE:)	
)	
APPLICATION OF TRANS NATIONAL)	DOCKET NO.
COMMUNICATIONS INTERNATIONAL, INC.)	05-00147
FOR A CERTIFICATE OF PUBLIC)	
CONVENIENCE AND NECESSITY TO PROVIDE)	
COMPETING LOCAL TELECOMMUNICATIONS)	
SERVICES WITHIN THE STATE OF TENNESSEE)	
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INITIAL ORDER GRANTING CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY

This matter came before the Hearing Officer of the Tennessee Regulatory Authority (the "Authority" or "TRA") at a Hearing held on September 29, 2005, to consider the *Application for Certificate to Provide Competing Local Telecommunications Services* (the "*Application*") filed by Trans National Communications International, Inc. ("Trans National") on May 17, 2005. The *Application* requests the Authority to grant a certificate of public convenience and necessity to provide competing local exchange service, including exchange access telecommunications services, within the State of Tennessee

Legal Standard for Granting Certificate of Public Convenience and Necessity

Trans National's *Application* was made pursuant to, and was considered in light of, the criteria for granting a Certificate of Public Convenience and Necessity ("CCN") as set forth in Tenn Code Ann. § 65-4-201 (2004), which provides, in pertinent part:

(a) No public utility shall establish or begin the construction of, or operate any line, plant, or system, or route in or into a municipality or other territory already receiving a like service from another public utility, or establish service therein, without first having obtained from the authority, after written application and hearing, a certificate that the present or future public convenience and necessity require or will require such construction, establishment, and operation, and no person or corporation not at the time a public utility shall commence the construction of any plant, line, system or route to be operated as a public utility, or the operation of which would constitute the same, or the owner or operator thereof, a public utility as defined by law, without having first obtained, in like manner, a similar certificate

* * *

- (c) After notice to the incumbent local exchange telephone company and other interested parties and following a hearing, the authority shall grant a certificate of convenience and necessity to a competing telecommunications service provider if after examining the evidence presented, the authority finds.
- (1) The applicant has demonstrated that it will adhere to all applicable commission policies, rules and orders, and
- (2) The applicant possesses sufficient managerial, financial, and technical abilities to provide the applied for services

* * *

(d) Subsection (c) is not applicable to areas served by an incumbent local exchange telephone company with fewer than 100,000 total access lines in this state unless such company voluntarily enters into an interconnection agreement with a competing telecommunications service provider or unless such incumbent local exchange telephone company applies for a certificate to provide telecommunications services in an area outside its service area existing on June 6, 1995 ¹

Notwithstanding the existence of subsection (d), the Federal Communications Commission ("FCC") has expressly preempted the Authority's enforcement of subsection (d) pursuant to the authority granted to the FCC under 47 U S C § 253(d) In the Matter of AVR, LP d/b/a Hyperion of Tennessee, LP Petition for Preemption of Tennessee Code Annotated Section 65-4-201(d) and Tennessee Regulatory Authority Decision Denying Hyperion's Application Requesting Authority to Provide Service in Tennessee Rural LEC Service Area, Memorandum Opinion and Order, 14 FCC Rcd 11,064 (May 27, 1999), Memorandum Opinion and Order, 16 FCC Rcd 1,247 (January 8, 2001) The Authority has since issued an order expanding a competing local exchange carrier's CCN to provide telecommunications services on a statewide basis including areas served by incumbent local exchange carriers with fewer than 100,000 total access lines in Tennessee See In re Application of Level 3 Communications, LLC to Expand Its CCN to Provide Facilities-Based Local Exchange and Interexchange Telecommunications Services in all Tennessee Service Areas, Docket No 02-00230, Order Approving Application of Level 3 Communications, LLC to Amend Its Certificate of Public Convenience and Necessity (June 28, 2002)

Furthermore, pursuant to Tenn. Code Ann § 65-5-112 (2004), a competing telecommunications provider is required to file with the Authority (1) a plan containing the provider's plan for purchasing goods and services from small and minority-owned telecommunications businesses, and (2) information on programs that might provide technical assistance to such businesses

The September 29, 2005 Hearing

Pursuant to Tenn Code Ann. § 65-4-204 (2004), public notice of the Hearing in this matter was issued by the Hearing Officer on September 22, 2005. No persons sought intervention prior to or during the Hearing. At the Hearing held on September 29, 2005, Mr Cameron Nance, Regulatory Affairs Specialist for Trans National, participated telephonically in the Hearing pursuant to Tenn. Code Ann. § 4-5-312(c), presented testimony and was subject to examination by the Hearing Officer. Upon Trans National's conclusion of the presentation of its proof, the Hearing Officer granted Trans National's *Application* based upon the following findings of fact and conclusions of law:

I. Trans National Communications, Inc.'s Qualifications

1. Trans National is a corporation originally organized under the laws of the State of Delaware on August 1, 1995, and was authorized to transact business in the State of Tennessee on August 13, 2004

² On August 12, 2005, Trans National filed a motion to appear telephonically, which was subsequently granted by the Hearing Officer at the Hearing Tenn Code Ann § 4-5-312(c) (1998) addresses electronic participation at a hearing as follows

⁽c) In the discretion of the administrative judge or hearing officer and agency members and by agreement of the parties, all or part of the hearing may be conducted by telephone, television or other electronic means, if each participant in the hearing has an opportunity to participate in, to hear, and, if technically feasible, to see the entire proceedings while taking place

- 2. The complete street address of Trans National's registered agent is National Registered Agents, Inc., 1900 Church Street, Suite 400, Nashville, Tennessee 37203. The complete street address of Trans National's corporate office is 2 Charlesgate West, Boston, Massachusetts 02215. The telephone number is (617) 369-1000 and the facsimile number is (617) 369-1110.
- The *Application* and supporting documentary information existing in the record indicate that Trans National has the requisite technical and managerial ability to provide competitive access services and transport telecommunications services within the State of Tennessee Specifically, Trans National's senior management team possesses extensive business, technical, operational and regulatory telecommunications experience
- 4 Trans National has the necessary capital and financial ability to provide the services it proposes to offer
- 5 Trans National has represented that it will adhere to all applicable policies, rules and orders of the Authority

II. Proposed Services

Trans National intends to provide competing local telecommunications services, including exchange access telecommunications services, within the State of Tennessee ³

III. Permitting Competition to Serve the Public Convenience and Necessity

Upon a review of the *Application* and the record in this matter, the Hearing Officer finds that approval of Trans National's *Application* would inure to the benefit of the present and future public convenience by permitting competition in the telecommunications services markets in the State and by fostering the development of an efficient, technologically advanced statewide system of telecommunications services

³ In Docket No 99-00730, by Order dated June 6, 2000, Trans National Communications, Inc. was granted authority to resell interexchange telecommunications services in Tennessee

IV. Small and Minority-Owned Telecommunications Business Participation Plan and Business Assistance Program

Trans National has filed a satisfactory small and minority-owned telecommunications business participation plan, pursuant to Tenn Code Ann. § 65-5-112 (2004) and the Authority's Rules.

V. Compliance with Tennessee's County-Wide Calling Requirements

Trans National has indicated its awareness of, and its obligation to comply with, the requirements of county-wide calling as set forth in Tenn Code Ann § 65-21-114 (2004).

IT IS THEREFORE ORDERED THAT:

- 1 The Application for Certificate to Provide Competing Local Telecommunications Services filed by Trans National Communications International, Inc 1s approved, and
- Any party aggrieved by the Hearing Officer's decision in this matter may file a petition for reconsideration within fifteen (15) days from and after the date of this Order

Jean A Stone, Hearing Officer